

VINAYAK KASHINATH SHILKAR  
v.  
DY. COLLECTOR & COMPETENT AUTHORITY AND  
OTHERS  
(Civil Appeal No. 2615 of 2012)

FEBRUARY 29, 2012.

[R.M. LODHA AND H.L. GOKHALE, JJ.]

*URBAN LAND (CEILING AND REGULATION) REPEAL  
ACT, 1999:*

*s.3 (2) read with ss. 3(1)(a) and 10(3) - Abatement of proceedings initiated under the 1976 Act - Held: Mere vesting of vacant land with State Government by operation of law without actual possession is not sufficient for operation of s.3(1)(a) - In the instant case, the possession of the subject land has not been taken by State Government and, therefore, appellant was entitled to the relief and High Court ought to have declared that the proceedings under the Act in relation to the subject property stood abated - It is declared accordingly - Urban Land (Ceiling and Regulation) Act, 1976.*

**The appellant filed a writ petition before the High Court stating that the proceedings under the Urban Land (Ceiling and Regulation) Act, 1976 (the Act), in respect of the subject land be declared as abated in view of the Urban Land (Ceiling and Regulation) Repeal Act, 1999 (Repeal Act), which came to be adopted and became operative in the State of Maharashtra w.e.f. 29.11.2007. It was stated in the writ petition that the possession of the subject land was with the petitioner and at no point of time his possession was disturbed or attempted to be taken by the respondents. The Division Bench of the High Court dismissed the writ petition holding that the possession of the property had already been taken by the**

A State Government under the Act. Aggrieved, the writ petitioner filed the appeal.

Allowing the appeal, the Court

B HELD: 1.1. It is clear from the provisions of s. 3 of the Urban Land (Ceiling and Regulation) Repeal Act, 1999 that where the possession of the vacant land has not been taken over by the State Government or by any person duly authorised by the State Government in this behalf or by the Competent Authority, the proceedings C under the Act would not survive. Mere vesting of the vacant land with the State Government by operation of law without actual possession is not sufficient for operation of s.3(1)(a) of the Repeal Act. [para 10] [233-F-G]

D *Ritesh Tiwari & Anr. vs. State of U.O. & Ors.* 2010 (11) SCR 589 = 2010 (10 ) SCC 677 - relied on.

E 1.2 In view of the legal position enunciated by this Court in *Ritesh Tewari*<sup>1</sup> and the factual situation that the possession of the subject land has not been taken by the State Government, the appellant was entitled to the relief in terms of para 9(b) in the writ petition and the High Court ought to have declared that the proceedings under the Act in relation to the subject property stood abated. It is F declared accordingly. [para 12] [234-F-G]

Case Law Reference:

2010 (11) SCR 589 relied on para 11

G CIVIL APPELLATE JURISDICTION : Civil Appeal No. 2615 of 2012.

From the Judgment & Order dated 05.01.2009 of the High Court of Judicature at Bombay in Civil Writ Petition No. 4867 of 2008.

H U.U. Lalit, Amol Chitale, Jessal Wahi, Nirnimesh Dube for

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& COMPETENT AUTHORITY

the Appellant.

A

Uday B. Dube, Asha Gopalan Nair for the Respondents.

The Judgment of the Court was delivered by

**R.M. LODHA, J. 1.** Leave granted.

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2. The appellant herein was the writ petitioner before the High Court. In the Writ Petition, he prayed that the proceedings in respect of the land bearing survey No. 195, Hissa No. 2 (New 195/1) of Village Parsik, District Thane under the Urban Land (Ceiling & Regulation) Act, 1976 (for short "the Act") on the basis of the return filed by Nabibai Tukaram Patil may be declared as abated in view of the repeal of the Act. The appellant asserted that the possession of the subject land was with him and at no point of time, his possession was ever disturbed or attempted to be taken by the respondents.

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3. In response to the Writ Petition, a reply affidavit was filed by the Additional Collector and Competent Authority, Thane Urban Agglomeration, Thane before the High Court. In paragraph 3 of that affidavit, it is stated that notice under Section 10 (5) of the Act was issued to the appellant on February 25, 2005 calling upon the appellant to hand over the possession of the subject land within 30 days from the receipt of the said notice and, thus, the subject land had vested with the State Government. In paragraph 10 of the said affidavit, it is stated that the Competent Authority had already taken action under Sections 10(3) and 10(5) of the Act and, therefore, the subject land is deemed to have vested in the State Government.

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4. The Division Bench of the Bombay High Court dismissed the Writ Petition by observing that the possession of the subject property had already been taken by the Government of Maharashtra under the Act.

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5. Mr. U.U. Lalit, learned senior counsel for the appellant submitted that the finding of the High Court that the possession

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A of the property had been taken by the Government of Maharashtra was factually incorrect. He submitted that, as a matter of fact, even in the reply affidavit before the High Court filed on behalf of respondent No. 1, no such statement about possession was made. The subject land although had vested  
 B in the Government of Maharashtra on action having been taken under Sections 10(3) and 10(5) of the Act, learned senior counsel submitted but actual possession continued with the appellant.

C 6. Mr. Uday B. Dube, learned counsel for the respondents submitted and, in our view fairly that there was nothing on record to indicate that actual possession of the subject land had been taken over by the respondents from the appellant. He further submitted that the observation of the High Court that the  
 D possession of the subject land had already been taken by the Government of Maharashtra was based on the assertion made in the reply affidavit filed on behalf of respondent No. 1 that land had vested in the State Government on action having been taken under Sections 10(3) and 10(5) of the Act and for no other reason.

E 7. The Act came to be repealed by the Urban Land (Ceiling and Regulation) Repeal Act, 1999 (for short " the Repeal Act") on March 22, 1999. However, the State of Maharashtra did not adopt the Repeal Act immediately. On resolution having been passed by the Maharashtra Legislative Assembly as well as  
 F Maharashtra Legislative Council that w.e.f. November 29, 2007, the Repeal Act came to be adopted and became operative in the State of Maharashtra.

8. Section 2 of the Repeal Act reads as follows:

G "2. The Urban Land (Ceiling and Regulation) Act, 1976 (hereinafter referred to as the principal Act) is hereby repealed."

9. Section 3A of the Repeal Act reads as follows:

H " 3 : Savings

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& COMPETENT AUTHORITY [R.M. LODHA, J.]

(1) The repeal of the principal Act shall not affect- A

(a) the vesting of any vacant land under sub-section (3) of section 10, possession of which has been taken over by the State Government or any person duly authorised by the State Government in this behalf or by the competent authority; B

(b) the validity of any order granting exemption under sub-section (1) of section 20 or any action taken thereunder, notwithstanding any judgment of any court to the contrary;

(c) any payment made to the State Government as a condition for granting exemption under sub-section (1) of section 20. C

(2) Where-

(a) any land is deemed to have vested in the State Government under sub-section (3) of section 10 of the principal Act but possession of which has not been taken over by the State Government or any person duly authorised by the State Government in this behalf or by the competent authority; and D

(b) any amount has been paid by the State Government with respect to such land, E

then, such land shall not be restored unless the amount paid, if any, has been refunded to the State Government." F

10. It is clear from the above provisions that where the possession of the vacant land has not been taken over by the State Government by any person duly authorised by the State Government in this behalf or by the Competent Authority, the proceedings under the Act would not survive. Mere vesting of the vacant land with the State Government by operation of law without actual possession is not sufficient for operation of Section 3(1)(a) of the Repeal Act. G

11. We are fortified in our view by a recent decision of this Court in *Ritesh Tewari and another vs. State of Uttar Pradesh* H

A *and others*<sup>1</sup>. This Court in *Ritesh Tewari*<sup>1</sup> considered the matter thus:

B "Shri Jayant Bhushan, learned Senior Counsel appearing for the appellants has submitted that as the State Government had not taken possession of the land in exercise of its powers under Section 10(6) of the 1976 Act, on coming of the 1999 Act into force, the proceedings stood abated and the respondents have no business to interfere with the peaceful possession and enjoyment of the property.

C We find full force in the submissions so made by Shri Jayant Bhushan to a certain extent, and hold that all proceedings pending before any court/authority under the 1976 Act, stood abated automatically on coming of 1999 Act into force, provided the possession of the land involved in a particular case had not been taken by the State. Such a view is in consonance with the law laid down by this Court in *Pt. Madan Swaroop Shrotriya Public Charitable Trust vs. State of U.P.* (2000)6SCC 325, *Ghasitey Lal Sahu vs. Competent Authority* (2004)13 SCC 452, *Mukarram Ali Khan vs. State of U.P.* (2007)11 SCC 90 and *Sulochana Chandrakant Galande vs. Pune Municipal Transport* (2010)8 SCC 467."

F 12. In view of the legal position enunciated by this Court in *Ritesh Tewari*<sup>1</sup> and the factual situation that the possession of the subject land has not been taken by the Government of Maharashtra, we are satisfied that the appellant was entitled to the relief in terms of para 9 (b) in the Writ Petition and the High Court ought to have declared that the proceedings under the Act in relation to the subject property stood abated. Now it is declared accordingly.

13. Appeal is allowed as above with no order as to costs.

R.P.

Appeal allowed.

H 1. (2010) 10 SCC 677.