

VAISHAKHI RAM AND ORS.

v.

SANJEEV KUMAR BHATIANI  
(Civil Appeal No. 1559 of 2008)

FEBRUARY 25, 2008

**(TARUN CHATTERJEE & DALVEER BHANDARI, JJ.)**

*Rent Control and Eviction:*

*Delhi Rent Control Act, 1958; S.14(1)(b):*

*Subletting – Appellant No.1-tenant allegedly subletting part of tenanted premises, a shop – Erstwhile owner of property/ landlord selling the property in question to respondent – Respondent filing eviction petition on ground of subletting – Allowed by Rent Controller holding that appellant Nos.2 to 4 carrying on business in a portion of suit premises – Appeal dismissed by Tribunal – Challenge to – Dismissed by High Court – Correctness of – Held: Appellant Nos.2 to 4 inducted by appellant No.1 in a portion of suit premises without obtaining consent in writing either of the original landlord or the present landlord – Sub-tenants were neither the family member of appellant No.1 nor were they residing with him for a considerable period of time as a family member – Appellant No.1 had no control over the business of appellant Nos. 2 to 4 – Burden of proving subletting is on landlord – Since landlord proved that sub-tenants were in exclusive possession of suit premises, onus shifted on tenant to prove that there was no subletting – Appellant No.1 failed to prove that there was no subletting of portion of the shop in question to appellant Nos.2 to 4 – There was no evidence on record to show relinquishment by the landlords benefit/right of eviction conferred on them by the Statute – Hence, subletting by appellant No.1 in favour of appellant Nos. 2 to 4 proved – No reason found to interfere with the judgment of the Courts below.*

A Appellant No.1 was inducted as a tenant by the  
erstwhile owners of the suit premises, a shop. The tenant  
was conducting the business from the same along with  
his brother. Later, another business was started in a  
portion of the suit shop in some other name. The original  
B owners sold the suit shop to one 'A'. However, the rent of  
the suit shop was deposited by appellant no.1 in the court  
in different proceedings. 'A' sold the suit shop to the  
respondent by a registered sale deed. The present owner,  
respondent, filed an eviction petition against appellant  
C No.1 under Section 14 (1)(b) of the Delhi Rent Control Act  
on the ground of subletting before the Rent Controller.  
The Rent Controller allowed the eviction petition holding  
that appellant No.1 had sublet a portion of the suit shop  
in which the business was carried on by appellant Nos. 2  
D to 4; that the case of subletting was duly proved as from  
the evidence on record, both oral and documentary, it was  
clear that an independent business was run by appellant  
Nos. 2 to 4; and that they were in exclusive possession  
of a portion of the suit shop. Aggrieved, the appellants  
E filed an appeal before the Rent Control Tribunal, which  
was dismissed by the appellate Tribunal. The appellants  
filed a writ petition before the High Court, which was  
dismissed by the High Court. Hence the present appeal.

F Appellants-tenant contended that even if subletting  
was done by the appellant no.1 in favour of appellant nos.  
2 to 4, then also, the respondent was not entitled to an  
order of eviction on the ground of subletting under  
Section 14 (1) (b) of the Act since appellant nos.2 to 4 have  
G been carrying on business in the suit shop for a long time  
with the knowledge of the respondent-landlord as also  
the erstwhile owner; that the ground of subletting for  
eviction of the appellants must be held to have been  
waived by the erstwhile owner/landlord and finally by the  
respondent, the present landlord as he had, at the time of  
H his purchase, knowledge of the subletting; that appellant

nos.2 to 4, being the family members of appellant no.1 and carrying on business by some other name in a part of the suit shop, the subletting as made out by the respondent for eviction cannot be said to have been proved; that the question of subletting of the suit shop to appellant Nos. 2 to 4 could not arise as appellant No.1 had the exclusive possession and legal control of the same; that the respondent, who is a subsequent purchaser of the suit shop was not entitled to take advantage of the ground of subletting when the erstwhile landlord had not taken any steps to evict the appellants and therefore, had waived the right to evict them on the ground of subletting.

Dismissing the appeal, the Court

HELD: 1.1 The concurrent findings of fact on the question of subletting can not be upset. (Para – 5) [385-A]

1.2 A plain reading of the provision u/s.14(1)(b) of the Delhi Rent Control Act would show that if a tenant has sublet or assigned or otherwise parted with the possession of the whole or any part of the premises without obtaining the consent in writing of the landlord, he would be liable to be evicted from the said premises. (Para – 6) [385-D, E]

1.3 Appellant Nos. 2 to 4 were inducted in a part of the suit shop without obtaining the consent in writing, either of the original landlord of the suit shop or of the present landlord, the respondent. (Para – 7) [386-A, B]

2. Admittedly, appellant Nos. 2 to 4 are neither the spouse, brothers, sisters, sons or daughters of the appellant No. 1. Although they are related to appellant No.1, there is nothing on record to show that appellant Nos. 2 to 4 were residing with appellant No. 1 for a considerable period of time as members of the family of appellant No.1. Therefore, only because they were related

A to appellant No.1, in the absence of appellant Nos. 2 to 4  
being residing with appellant No.1, it cannot be said in  
the context of rent control legislation that they were  
residing as family members of appellant no.1 and  
therefore, the question of subletting would not arise at  
B all. (Para – 8) [386-G; 387-A, B]

*Kailasbhai Shukaram Tiwari vs. Jostna Laxmidas Pujara  
& Anr. (2006) 1 SCC 524* – referred to.

3.1 In view of the admission made by appellant No.1  
C to the extent that he had got nothing to do with the  
business of the firm in question nor had any control and  
supervision over the said business, the onus had shifted  
to appellant No.1 to prove that there was no subletting  
and that appellant No.1 had legal possession and control  
D over the suit shop or that appellant Nos. 2 to 4, being the  
family members, were assisting him in the business of  
the firm. Both the courts below, on consideration of the  
entire evidence on record including the admission of  
appellant No.1 in respect of the business carried on in a  
part of the suit shop in the name of the firm and in view of  
E the onus having been shifted to appellant No. 1, held that  
it could not be proved by cogent evidence that there was  
no subletting. The courts below were fully justified in  
holding that subletting as alleged was proved since the  
appellant No.1 had failed to prove that appellant Nos. 2 to  
F 4 were not conducting their business in the suit shop  
independently but in fact doing the business of appellant  
No.1 or assisting him. (Para – 10) [387-C, D, E, F, G]

3.2 It is well settled that the burden of proving  
G subletting is on the landlord but if the landlord proves that  
the sub-tenant is in exclusive possession of the suit  
premises, then the onus is shifted to the tenant to prove  
that it was not a case of subletting. Therefore, this Court  
is in full agreement with the High Court as well as the  
H courts below that since the appellant Nos. 2 to 4 had been

in exclusive possession of the suit shop and the appellant No.1 could not prove that it was not a case of subletting, the suit shop had been sublet by the appellant no. 1 in favour of the appellant Nos. 2 to 4. Therefore, no interference can be made with the findings arrived at by the High Court as well as the courts below on the question of subletting. (Para – 11) [387-G; 388-A, B]

*Joginder Singh Sodhi vs. Amar Kaur* (2005) 1 SCC 31 – relied on.

3.3 An order of eviction can be passed under Section 14(1)(b) of the Act only if the ingredients enumerated are satisfied. In order to prove subletting, it must be shown that appellant Nos. 2 to 4 were inducted without the consent in writing of the landlord. In this case, admittedly, no consent in writing, either of the erstwhile owner of the suit shop or of the respondent, who was the subsequent purchaser of the same, was taken in writing. It is now well settled that to constitute waiver of benefit conferred by provisions of the Act, conscious relinquishment of such benefit must be proved. (Para – 12) [388-D, E, F]

3.4 The respondent had purchased the suit shop from the erstwhile owner of the same. A perusal of the sale deed evidencing the purchase of the suit shop by the respondent from the erstwhile owner of the same would show that appellant No.1 was a tenant in respect of the suit shop and there was no mention that appellant Nos. 2 to 4 were also in possession of the suit shop, either in its entirety or in a part of it. That being the position and in the absence of any evidence on record to show that there was any conscious relinquishment of the benefit conferred by the provisions of the statute, no reason is found to hold otherwise to the extent that the subletting made in favour of appellant Nos. 2 to 4 by appellant No.1 was proved and the right to eviction was not waived, either by the erstwhile landlord or by the respondent.

A (Para – 12) [389-A, B, C]

*Duli Chand (Dead) by Lrs. vs. Jagminder Dass (1990) 1 SCC 169 and Pulin Behari Lal vs. Mahadeb Dutta & Ors. (1993) 1 SCC 629 – relied on.*

B *United Bank of India vs. Cooks and Kelvey Properties (P) Limited [(1994) 5 SCC 9] – held inapplicable.*

CIVILAPPELLATE JURISDICTION : Civil Appeal No. 1559 of 2008.

C From the final Order dated 23/1/2007 of the High Court of Delhi at New Delhi in CM (M) No. 126/2007.

Rajesh Aggarwal and Mridul Aggarwal for the Appellants.

Ranjit Kumar, Mohit Kumar and Navin Prakash for the Respondent.

D

The Judgment of the Court was delivered by

**TARUN CHATTERJEE, J. 1.** Leave granted.

E 2. This appeal is directed against the final judgment and order dated 23<sup>rd</sup> of January, 2007 passed by the High Court of Delhi in CM [M] No.126 of 2007 whereby the eviction of the appellants from a shop bearing No. III-1/9, Gopi Nath Bazar, Delhi Cantonment, Delhi (in short “the suit shop”) was affirmed on the ground of subletting under Section 14 [1] [b] of the Delhi Rent Control Act, 1958 (for short “the Act”).

F

G 3. The appellant no.1 was inducted as a tenant in the year 1956 by the erstwhile owners of the suit shop, viz., Som Nath and Mohinder Nath. He was all along in continuous possession of the suit shop and was conducting the business from the same along with his brother Chunni Lal of Chunni Lal and Sons under the name and style of M/s Mitra Book Depot. The rent receipts issued by the landlord were in the name of M/s Mitra Book Depot as tenant at the rate of Rs.65/- per month. Subsequently, a business was started in a portion of the suit shop in the name of H M/s. Mitra Stores and M/s. Lucky Confectioners. In the year

2000, Som Nath and Mohinder Nath sold the suit shop to one A  
Anil Anand. However, the rent of the suit shop was continued to  
be paid to Som Nath and Mohinder Nath by the appellant no.1  
upto the month of September 2000. Thereafter, the rent was  
deposited by the appellant no.1 in the court in different  
proceedings. On 20<sup>th</sup> of October, 2000, Anil Anand sold the suit B  
shop to the respondent by a registered deed of sale. However,  
the appellant no.1 went on depositing the rent in the name of  
the original landlord. Finally, on or about 1<sup>st</sup> of February, 2002,  
the respondent filed an eviction petition under Section 14 [1][b]  
of the Act on the ground of subletting before the Rent Controller, C  
Delhi. According to the respondent, although the tenancy was  
given to the appellant no.1 in the name of M/s Mitra Book Depot  
but subsequently, the appellant no.1 had sublet the suit shop to  
the appellant Nos. 2 to 4 who were carrying on the business in a  
portion of the suit shop in the name of M/s Mitra Stores and M/ D  
s Lucky Confectioners. Accordingly, the respondent sought for  
eviction of the appellants on the ground of subletting. A written  
statement was filed by the appellants denying the material  
allegations made in the eviction petition filed before the Rent  
Controller, Delhi by the respondent. After the issues were framed E  
and the evidence was adduced, the Rent Controller held on facts  
that the appellant No.1 had sublet a portion of the suit shop in  
which the business in the name of M/s Mitra Stores and M/s  
Lucky Confectioners was carried on by the appellant Nos. 2 to  
4 and, therefore, the appellants were liable to be evicted under F  
Section 14 [1][b] of the Act. The Rent Controller passed the order  
of eviction by holding, inter alia, that the case of subletting was  
duly proved as from the evidence on record, both oral and  
documentary, it was clear that an independent business was  
run by the appellant Nos. 2 to 4 and that they were in exclusive  
possession of a portion of the suit shop. Feeling aggrieved, the G  
appellants filed an appeal before the Rent Control Tribunal,  
which also dismissed the same by affirming the findings of the  
Rent Controller. Against this order of the Rent Control Tribunal,  
the appellants filed a writ petition before the High Court of Delhi  
and the High Court by the impugned judgment also dismissed H

A the same. Aggrieved by the aforesaid judgment and order of  
the High Court, the instant special leave petition has been filed,  
in respect of which leave has already been granted.

4. On behalf of the appellants, at the first instance, Mr.  
Rajesh Aggarwal contended that even if subletting was done by  
B the appellant no.1 in favour of the appellant nos. 2 to 4, then  
also, the respondent was not entitled to an order of eviction on  
the ground of subletting under Section 14 [1] [b] of the Act for  
the simple reason that since the appellant nos.2 to 4 have been  
C carrying on their business in the suit shop for a long time with  
the knowledge of the respondent as also the erstwhile owner,  
the ground of subletting for eviction of the appellants must be  
held to have been waived by the erstwhile landlord of the  
appellant no.1 and finally by the respondent as he had, at the  
time of his purchase, knowledge of the subletting. Therefore,  
D Mr.Aggarwal contended that even if subletting was done by the  
appellant No.1 in favour of the appellant nos. 2 to 4, either in  
whole or in part, it must be held that the right to evict the appellants  
by the purchaser respondent on the ground of subletting was  
waived. It was next contended by Mr. Aggarwal that the appellant  
E nos.2 to 4, being the family members of the appellant no.1 and  
carrying on business in the name of M/s. Mitra Stores and M/s.  
Lucky Confectioners in a part of the suit shop, the subletting as  
made out by the respondent for eviction cannot be said to have  
been proved. In any view of the matter, the question of subletting  
F of the suit shop to the appellant Nos. 2 to 4 could not arise as  
the appellant No.1 had the exclusive possession and legal  
control of the same. It was lastly contended by Mr. Aggarwal  
that in any view of the matter, the respondent, who is a  
subsequent purchaser of the suit shop was not entitled to take  
G advantage of the ground of subletting when the erstwhile landlord  
had not taken any steps to evict the appellants and therefore,  
had waived the right to evict the appellants on the ground of  
subletting. These submissions of Mr. Aggarwal were hotly  
contested by Mr. Ranjit Kumar, the learned senior counsel  
H appearing on behalf of the respondent.

5. Having heard the learned counsel for the parties and after going through the impugned judgment of the High Court as well as of the courts below and the other materials on record, including the oral evidence, we are of the view that the concurrent findings of fact on the question of subletting can not be upset for the reasons herein after. Let us first deal with the question whether on account of the continuous exclusive possession of the appellant Nos. 2 to 4 in a part of the suit shop from the time of the original erstwhile landlord, the purchaser respondent was entitled to evict the appellants from the suit shop on the ground of subletting as the said right was waived by the erstwhile landlord or even by the subsequent purchaser respondent. Before deciding the question of waiver, we must look into the provision made in Section 14(1)(b) of the Act, which reads as under:-

*"that the tenant has, on or after the 9<sup>th</sup> day of June, 1952, sublet, assigned or otherwise parted with the possession of the whole or any part of the premises without obtaining the consent in writing of the landlord."*

6. A plain reading of this provision would show that if a tenant has sublet or assigned or otherwise parted with the possession of the whole or any part of the premises without obtaining the consent in writing of the landlord, he would be liable to be evicted from the said premises. That is to say, the following ingredients must be satisfied before an order of eviction can be passed on the ground of subletting: -

- (1) The tenant has sublet or assigned or parted with the possession of the whole or any part of the premises;
- (2) Such subletting or assigning or parting with the possession has been done without obtaining the consent in writing of the landlord.

7. So far as these conditions are concerned, we find that in the facts of this case, the appellant no.1 has parted with the exclusive possession of a part of the suit shop in favour of the

A appellant Nos. 2 to 4 without obtaining the consent in writing,  
either of the erstwhile landlord or the purchaser respondent. Now  
the question is whether the respondent or the erstwhile owner  
of the suit shop had waived the right of evicting the tenant on the  
ground of subletting or not. As noted herein earlier, the appellant  
B Nos. 2 to 4 were inducted in a part of the suit shop without  
obtaining the consent in writing, either of the original landlord of  
the suit shop or of the present respondent. Before deliberating  
further on this question, let us, at this stage, consider a short  
submission of the learned counsel for the appellants. According  
C to Mr. Aggarwal, the learned counsel appearing on behalf of the  
appellants, since the appellant Nos. 2 to 4 are the family  
members of the appellant No.1, it cannot be said that the  
appellant Nos. 2 to 4 were inducted as sub-tenants under the  
appellant No.1. In *Kailasbhai Shukaram Tiwari Vs. Jostna*  
D *Laxmidas Pujara & Anr.* [(2006) 1 SCC 524], while dealing  
with a case of subletting under the Bombay Rents, Hotel and  
Lodging House Rates Control Act, 1947 (57 of 1947), this Court  
observed that the question as to whether a person is a member  
of the family of the tenant must be decided on the facts and  
circumstances of the case. It observed in paragraph 14 as  
E follows :

*“Apart from the parents, spouse, brothers, sisters, sons  
and daughters, if any other relative claims to be a  
F member of the tenant’s family, some more evidence is  
necessary to prove that they have always resided together  
as members of one family over a period of time. The  
mere fact that a relative has chosen to reside with the  
tenant for the sake of convenience, will not make him a  
member of the family of the tenant in the context of rent  
G control legislation.”*

8. Admittedly, in this case, the appellant Nos. 2 to 4 are  
neither the spouse, brothers, sisters, sons or daughters of the  
appellant No. 1. Although they are related to the appellant No.1,  
there is nothing on record to show that the appellant Nos. 2 to 4  
H were residing with the appellant No. 1 for a considerable period

of time as members of the family of the appellant No.1. Therefore, only because they were related to the appellant No.1, in the absence of the appellant Nos. 2 to 4 being residing with the appellant No.1, it cannot be said in the context of rent control legislation that they were residing as family members of the appellant no.1 and therefore, the question of subletting would not arise at all.

9. The three courts concurrently held on facts that the appellant No.1 had no exclusive possession in a part of the suit shop where the appellant Nos. 2 to 4 had been carrying on their separate independent business.

10. In view of the admission made by the appellant No.1 to the extent that he had got nothing to do with the firm M/s. Mitra Stores and M/s. Lucky Confectioners nor had any control and supervision over the said business, the onus had shifted to the appellant No.1 to prove that there was no subletting and that the appellant No.1 had legal possession and control over the suit shop or that the appellant Nos. 2 to 4, being the family members, were assisting him in the business of M/s. Mitra Stores and M/s. Lucky Confectioners. Both the courts below, namely, the Rent Controller and the appellate authority, on consideration of the entire evidence on record, including the admission of the appellant No.1 in respect of the business carried on in a part of the suit shop in the name of M/s. Mitra Stores and in the name of M/s. Lucky Confectioners and in view of the onus having been shifted to the appellant No. 1, held that it could not be proved by cogent evidence that there was no subletting. The courts below were fully justified in holding that subletting as alleged was proved since the appellant No.1 had failed to prove that the appellant Nos. 2 to 4 were not conducting their business in the suit shop independently but in fact doing the business of the appellant No.1 or assisting him.

11. It is well settled that the burden of proving subletting is on the landlord but if the landlord proves that the sub-tenant is in exclusive possession of the suit premises, then the onus is

A shifted to the tenant to prove that it was not a case of subletting. Reliance can be placed on the decision of this Court in the case of **Joginder Singh Sodhi vs. Amar Kaur** [(2005) 1 SCC 31]. Therefore, we are in full agreement with the High Court as well as the courts below that since the appellant Nos. 2 to 4 had been in exclusive possession of the suit shop and the appellant No.1 could not prove that it was not a case of subletting, the suit shop had been sublet by the appellant no. 1 in favour of the appellant Nos. 2 to 4. Therefore, no interference can be made with the findings arrived at by the High Court as well as the courts below on the question of subletting.

12. Let us now revert to the question whether long exclusive possession of the appellant Nos. 2 to 4 in the suit shop would invite the court to hold that the respondent or the erstwhile owner of the suit shop had waived the right to evict the tenant on the ground of subletting. As noted herein earlier, an order of eviction can be passed under Section 14(1)(b) of the Act only if the ingredients enumerated herein earlier are satisfied. In order to prove subletting, it must be shown that the appellant Nos. 2 to 4 were inducted without the consent in writing of the landlord. In this case, admittedly, no consent in writing, either of the erstwhile owner of the suit shop or of the respondent, who was the subsequent purchaser of the same, was taken in writing. It is now well settled that to constitute waiver of benefit conferred by provisions of the Act, conscious relinquishment of such benefit must be proved. In the case of **Duli Chand (Dead) by Lrs. Vs. Jagminder Dass** [(1990) 1 SCC 169], this Court while dealing with a case of subletting and waiver on the part of the landlord, emphasized that the consent in writing of the landlord for subletting or parting with possession was essential under Section 14(1)(b) of the Act. The view expressed in the aforesaid decision was also the view of this Court in the case of **Pulin Behari Lal vs. Mahadeb Dutta & Ors.** [(1993) 1 SCC 629] in which this Court reiterated the principle that in the absence of conscious relinquishment of right to eviction, the question of waiver on the ground of subletting for eviction by the landlord

did not arise at all. It is not in dispute in the present case that the respondent had purchased the suit shop from the erstwhile owner of the same. The sale deed dated 20<sup>th</sup> of October, 2000 evidencing the purchase of the suit shop by the respondent from the erstwhile owner of the same was exhibited. A perusal of the sale deed would show that the appellant No.1 was a tenant in respect of the suit shop and there was no mention that the appellant Nos. 2 to 4 were also in possession of the suit shop, either in its entirety or in a part of it. That being the position and in the absence of any evidence on record to show that there was any conscious relinquishment of the benefit conferred by the provisions of the statute, we do not find any reason to hold otherwise to the extent that the subletting made in favour of the appellant Nos. 2 to 4 by the appellant No.1 was proved and the right to eviction was not waived, either by the erstwhile landlord or by the respondent.

13. Mr. Aggarwal, the learned counsel appearing on behalf of the appellants had strongly relied on a decision of this Court in the case of **United Bank of India vs. Cooks and Kelvey Properties (P) Limited** [(1994) 5 SCC 9] and submitted that since the appellant No.1 was in exclusive possession and legal control of the suit shop, the case of subletting could not be proved. In our view, that decision of this Court has no manner of application in the facts and circumstances of the present case. In that case, although the tenant appellant bank had inducted the trade union in the tenanted premises for carrying on the trade union activities, the bank had not received any monetary consideration from the trade union which was permitted to use and enjoy the same for its trade union activities. The bank had retained its power to call upon the trade union to vacate the premises at any time and the Union had also given an undertaking to vacate the same when required. In that decision, the bank was maintaining the premises at its own expense and also paying the electricity charges consumed by the trade union for using the demised premises. Basing on the aforesaid facts, it was held in that case that the bank had retained its control

A over the trade union whose membership was only confined to  
the employees of the bank and, therefore, the court held that the  
inference that could only be drawn was that the appellant had  
retained the legal control and possession of the suit premises  
in that case. As noted herein earlier, this is not the situation in  
B the present case. The findings of the three courts were that the  
appellant no.1 had no legal control over the suit shop and also  
that the appellant nos.2 to 4 were in exclusive possession of  
the suit shop or at least, in a portion of the same and were  
carrying on a different independent business in the suit shop.  
C Such being the position and in view of the fact that the appellant  
nos.2 to 4 were conducting their independent business in the  
suit shop and had exclusive possession of the same and that  
the appellant No. 1 had no legal control or possession over the  
suit shop, the aforesaid decision of this Court, as relied on by  
D Mr. Aggarwal, could not be taken to be of any help to the  
appellants. Accordingly, these submissions of the learned  
counsel for the appellants have no legs to stand upon and thus  
rejected.

14. For the reasons aforesaid, there is no merit in this  
E appeal and the appeal is, therefore, dismissed. However,  
considering the facts and circumstances of the case, the  
appellants are given time to vacate the suit shop by 30<sup>th</sup> of June,  
2008 subject to filing of usual undertaking before this Court within  
a period of four weeks from this date. There will be no order as  
F to costs.

S.K.S.

Appeal dismissed.