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NAND KISHORE

v.

STATE OF PUNJAB

SEPTEMBER 21, 1995

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[A.M. AHMADI, C.J. AND M.M. PUNCHHI, J.]

*Service Law :*

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*Punjab Civil Services Rules, Volume II—Rule 5.32—Compulsory retirement—Challenge under Article 226—Writ dismissed—Suit against the same challenging the validity of the Rule—Subsequently identical Rule struck down by Supreme Court—Held: The Rule invalid as it contravenes Article 311 (2) of Constitution.*

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*Constitution of India, 1950—Article 141—Role of Supreme Court Under—Not merely to interpret law—The court as a wing of State by itself a source of law competent to strike down statutory provisions.*

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*Civil Procedure Code, 1908—Section 11—Constructive Res-judicata—Order or compulsory retirement under Rule 5.32: Punjab Civil Services Rules—Challenge in writ petition without challenging validity of Rule—Writ dismissed—Identical Rule struck down by Supreme Court—Subsequent suit challenging validity of the Rule—Held: Principle of constructive Res-judicata not to apply to such a situation—Question of constitutionality cannot be considered as deemed to have been raised—Presumption is always in favour of constitutionality of law, unless and until it is challenged.*

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Appellant was compulsorily retired after 10 years of service under Rule 5.32 of Punjab Civil Services Rules, Volume II, challenging the order, without any challenge to the validity of the Rule, he filed a writ petition under Article 226 which was dismissed vide order dated 5.2.1962. In the meantime in its judgment the Supreme Court held that the validity of any rule permitting compulsory retirement at a very early stage might have to be considered on a proper occasion. Thereafter the appellant filed suit challenging the validity of Rule 5.32. Subsequently in another judgment, Supreme Court held invalid an identical Rule. The Trial Court decreed the suit holding that the Rule was illegal and invalid, relying on the Supreme Court judgment, and that the judgment in the writ proceedings did not

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operate as *res-judicata*. State preferred appeal to High Court on the sole point of *res-judicata*. The question referred to Full Bench was whether dismissal of Writ by High Court on assumption that a statutory rule was valid, operates as *res-judicata* in a subsequent suit instituted after the statutory rule had been declared as un-constitutional by Supreme Court. By majority, the question was answered in the affirmative.

Appellant approached this Court against the aforesaid order of the High Court in appeal. This Court invited special leave petition against the order of the High Court dated 5.2.1962 in the writ petition and granted leave to appeal.

The contention of the State was that the failure to raise the constitutionality of Rule 5.32 in the writ petition, preferred by the appellant, would imply, on the principle of "Might and Ought", that the opportunity of controverting the matter had been lost and that it should, on the principle of *res-judicata*, be taken that the matter had been actually raised and adversely decided.

Allowing the appeals and setting aside the order of the High Court, this Court

**HELD : 1.** Since Rule 5.32 of the Punjab Civil Services Rules, Volume II, is identical in text, terms and purport with the Second proviso to Article 9.1 of Pepsu Service Regulations, *Gurdev Singh's* case thus would mandate to hold that Rule 5.32 of Punjab Civil Services Rules, Volume II should meet the same fate, holding that the Rule be struck down as invalid since it contravenes Article 311 (2) of the Constitution. [25-A]

*Gurdev Singh v. State of Punjab & Ors.*, [1964] 7 SCR 587, relied on.

*Moti Ram Deka & Ors. v. North Eastern Frontier Railway & Ors.*, AIR (1964) SC 600, referred to.

**2.** When the Supreme Court strikes down statutory provision holding it to be unconstitutional it derives its authority to do so under the Constitution. Under Article 141 the law declared by it is of a binding character and as commandful as the law made by a legislative body or authorised delegatee of such body. The court is thus a competent authority. The majority view expressed in the Full Bench decision is not in keeping with the plenary function of the Supreme Court under Article 141

A of the Constitution, for the court is not merely interpreter of the law as existing but much beyond that. The Court as a wing of the State is by itself a source of law. The law is what the court says it is. [26-G-H, 27-A-B]

*Mathura Prasad Bajoo Jaiswal & Ors. v. Dossibai N.B. Jeejeebhoy*, [1970] 3 SCR 830, relied on.

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3.1 The general principle underlying the doctrine of *res-judicata* is ultimately based on consideration of public policy the important consideration of which is that the decision pronounced by courts of competent jurisdiction should be final, unless they are modified or reversed by appellate authorities, and the other principle is that no one should be made to face the same kind of litigation twice over, because such a process would be contrary to considerations of fairplay and justice. [27-D]

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*Daryo & Others v. The State of U.P. & Others*, [1962] 1 SCR 574, referred to.

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3.2 Raising the constitutionality of a provision of law, stands on a different footing than raising a matter on a bare question of law, or mixed question of law and fact, or on fact. There is a presumption always in favour of constitutionality of the law. The onus is heavy on the person challenging it. It is by the discharge of onus that the presumption of constitutionality can be crossed over. When a person enters a court for relief and does not challenge the constitutionality of the law governing the matters directly and substantially in issue, it only means and implies that he goes by the presumption of constitutionality. He cannot on this stance be deemed to have raised the question of constitutionally and the question of constitutionality to have been decided against him and such matter to have been directly and substantially in issue. The constitutionality of the Rule relating to compulsory retirement cannot be deemed to have been questioned and decided against the appellant on the principles of "might and ought" or it being "directly and substantially" in issue. It cannot be taken as a rule that one of the pleas, either by the plaintiff or the defendant, in every suit or proceeding, must of necessity relate to the constitutionality of the law on which the cause is founded or defended in order to obviate the plea of constructive *res-judicata* being raised in an eventuality. It cannot also be taken as a rule that the constitutionality of the law involved is a matter directly and substantially in issue, and if not raised renders a mute decision in favour of its constitutionality barring the plea being

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raised in a subsequent suit. If there be read such a rule in all civil Litigation, it would be against public policy vexing and burdening the courts to go into constitutionality of provisions of law in every case. When under the impugned Rule, the government assumed to itself the power to compulsorily retire the permanent government servant after ten years of qualifying service, the court's act of striking that Rule as unconstitutional is the law which appeared on the scene, not only to break the presumption of constitutionality but to declare it void. [27-E-H, 28-A-C]

3.3 The principles of *res-judicata* would not apply when the law has since the earlier decision been altered by a competent authority. And in the context, Supreme Court is a competent authority to alter the law when it declares it to be unconstitutional. Alteration does not limit alone the change therein but inclusive of the power of striking down. The suit of the appellant could not, in any event, be held to be barred by principles of *res-judicata*. [28-F-G]

*The Amalgamated Coalfields Ltd. & Anr. v. The Janapada Sabha, Chhindawara*, [1963] Suppl. 1 SCR 172, *Devilal Modi v. Sales Tax Officer, Ratlam and Others*, [1965] 1 SCR 636 and *State of U.P. v. Nawab Hussain*, [1977] 3 SCR 428, referred to.

*Mathura Prasad Bajoo Jaiswal & Ors. v. Dossibai N.B. Jeejeebhay*, [1970] 3 SCR 830, relied on.

CIVIL APPELLATE JURISDICTION : Civil Appeal No. 632 of 1975.

From the Judgment and Decree dated 13.8.74 of the Punjab & Haryana High Court in R.F.A. No. 156 of 1965.

With

Civil Appeal No. 8812 of 1995.

From the Judgment and Order dated 5.2.62 of the Punjab & Haryana High Court in W.A. No. 1061 of 1961.

Manmohan and Mrs. Urmila Sirur for the Appellant in C.A. No. 632/75.

A Manmohan, for Ms. Kamini Jaiswal for the Appellant in C.A. No 8812/95.

R.S. Yadav for G.K. Bansal for the Respondent.

The Judgment of the Court was delivered by

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**PUNCHHI, J.** Whether the plea of constructive *res judicata* was rightly raised against the appellant, in the facts and circumstances of this case, is the significant question, which arises for determination in this appeal by special leave, against the judgment and decree dated 13-8-1974 of the Punjab and Haryana High Court at Chandigarh, in Regular First Appeal No. 156 of 1965.

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Supportive of the abovesaid appeal is a highly belated special leave petition, invited by this Court on 6-12-1990 from the appellant, against the judgment and order dated 5-2-1962 of the Punjab High Court at Chandigarh in Writ Application (Civil) No. 1061 of 1961, in circumstances which we will mention later.

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These can conveniently be disposed of by a common order.

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The facts involved are not in dispute. A brief resume thereof will suffice. The appellant, Nand Kishore joined service in the erstwhile Patiala State in May 1941. On the formation of Pepsu State he was taken as an Assistant with effect from September 1, 1956. On the merger of Pepsu with the State of Punjab, he was integrated as an Assistant in the Punjab Civil Secretariat at Chandigarh, in the Food Distribution Branch. Having completed ten years qualifying service he was compulsorily retired on January 6, 1961 from the service by an order in the following terms :

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*"ORDER OF THE GOVERNOR OF PUNJAB*

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Sanction is accorded under the provisions of Rule 5.32 (b) of the Punjab Civil Services Rules, Volume II, to the compulsory retirement from Government Service of Shri Nand Kishore, Assistant Food Distribution Branch, Punjab Civil Secretariat with immediate effect.

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2. He will be entitled to such proportionate pension and death-cum-retirement gratuity as may be admissible under the rules.

Chandigarh  
Dated the  
6th January, 1961

sd/-  
E.N. Mangat Rai,  
Chief Secretary to Govt.  
Punjab"

The representations of the appellant to the Government and memorial to the Governor brought him no relief. Thereafter he moved the Punjab High Court in Writ Application No. 1061 of 1961 praying for quashing of the order dated January 6, 1961 retiring him compulsorily. The writ petition came up for hearing before a division bench consisting of Tek Chand and I.D. Dua, JJ. The impugned order of compulsory retirement was challenged by him on a variety of grounds *inter-alia* urging that he was not governed by Rule 5.32 of the Punjab Civil Services Rules, Volume II and that rather he was governed by the new Pension Rules. All the pleas of the appellant were repelled. It was factually noted by the Bench that Rule 5.32 of the Punjab Civil Services Rules, Volume II clearly contemplated the existence of power in the Government to retire a permanent servant compulsorily after 10 years of qualifying service. The writ petition was dismissed on February 2, 1962. It is worth bearing in mind that the appellant did not at that stage question the validity of Rule 5.32 and the High Court too on its own did not engage itself to the question. The matter rested there.

The scenario changed thereafter. In *Moti Ram Deka & Ors. v. N.E. Frontier Railway & Ors.*, AIR (1964) SC 600 this Court was called upon to consider the validity of Rules 148 (3) of the Railway Rules. These Rules authorised the termination of service of the railway employce by serving him with a notice for a requisite period, or paying him salary for the said period, in lieu of notice. This Court held that a person who substantively holds a permanent post had a right to continue in service subject to two exceptions, i.e., (i) superannuation; and (ii) compulsory retirement. The second exception was affirmed by this Court with the reservation that Rules of compulsory retirement would be valid if having fixed a proper age of superannuation, they permit compulsory retirement after putting in a minimum period of service. This Court observed that if the compulsory retirement permitted the authority to retire a public servant at a very early stage of his career, the question whether such a Rule would be valid might have to be considered on a proper occasion.

A Encouraged by the decision in *Moti Ram Deka's* case, the appellant on February 24, 1964, filed a suit in the Court of Senior Subordinate Judge, Patiala for a declaration that the order of compulsory retirement dated January 6, 1961, passed as it was under Rule 5.32 of the Punjab Civil Services Rules, Volume II, after ten years of qualifying service, was invalid, and that he should be treated to have continued in the service of the Punjab Government, enjoying all the necessary rights and benefits thereof. He also claimed the additional relief regarding payment of pay etc.

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C Shortly after the institution of the suit, on April 1, 1964, this Court in *Gurdev Singh Sidhu v. State of Punjab and Anr.*, [1964] 7 SCR 587 got the opportunity to apply the principles evolved in *Moti Ram Deka's* case to a compulsory retirement case under the second proviso to Article 9.1 of the Pepsu Service Regulations as amended by a notification dated January 19, 1960. The said proviso empowered the Government retaining an absolute right to retire any Government servant after he had completed 10 years qualifying service without giving any reason and the government servant any right to claim special compensation on this account. This right however was not to be exercised by the Government except when it was in public interest to dispense with further services of a Government servant, such as on account of inefficiency, dishonesty, corruption or infamous conduct. This Court took the view that it was not permissible for a State while reserving to itself the power of compulsory retirement by framing Rules prescribing a proper age of superannuation to frame another one giving it the power to compulsory retire a permanent government servant at the end of ten years service, for that Rule cannot fall outside Article 311(2) of the Constitution.

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F Undisputably the Pepsu Regulation in question was identical to Rule 5.32 of the Punjab Civil Services Rules, Volume II. Since the suit of the appellant was based on the law as declared by this Court in *Moti Ram Deka's* case and later on *Gurdev Singh Sidhu's* case the State of Punjab took up the plea in its written statement that the suit, because of the earlier decision in the writ application, was barred by principles of *res-judicata*. The appellant reacted to the defence by stating that the prevailing view of the Punjab High Court was that a judgment in a writ petition did not operate as *res-judicata* and so he should get a decree in his favour. The Trial Court thus on the issue of the suit being barred by principles of

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H *res-judicata* or not, ruled in favour of the appellant on the basis of the view

then prevailing in the High Court. On the other issue, whether the order dated January 6, 1961 of compulsory retirement was illegal, void etc. the Court ruled that since Article 9.1 of the Pepsu Regulations had been struck down in *Gurdev Singh Sidhu's* case and since Rule 5.32 of the Punjab Civil Services Rules, Volume II was identical in nature the latter Rule therefore was invalid and consequently the impugned order of compulsory retirement passed thereunder was illegal and invalid. As a necessary consequence the suit of the appellant was decreed. He was granted the declaration that his compulsory retirement was illegal and consequently a decree for Rs. 11321.75 as arrears of salary etc. with costs.

The State of Punjab went up in Regular First Appeal before the Punjab and Haryana High Court raising one and the only one point that the suit of the appellant was barred by principles of *res-judicata*, and consequently the order of compulsory retirement on the appellant could not be upset. The matter was placed before a division bench consisting of S.S. Sandhawalia and M.R. Sharma, JJ. who after considering the matter, on the basis of the case law by then developed, referred the following question of law for decision by a Full Bench :

"Whether the decision of the High Court declining to issue a writ of mandamus on the assumption that a statutory rule was valid, operates as *res-judicata* in a subsequent suit instituted after the statutory rule had been declared as unconstitutional by the Supreme Court of India?"

In the Full Bench constituted, the same learned Judges were members, the added Presiding Judge being B.R. Tuli, J. The learned Judges of the Full Bench could not agree to the answer and thus they differed. S.S. Sandhawalia, J. answered the question formulated in the affirmative and B.R. Tuli, J. agreed with him. M.R. Sharma, J. however answered the question in the negative. The decision was made on May 8, 1974 per majority and the question was answered in the affirmative. The case was ordered to go back to the Division Bench for decision. Then the Division Bench consisting of S.S. Sandhawalia and Manmohan Singh Gujral, JJ. on August 13, 1974 allowed the appeal of the State of Punjab following the dictum of the Full Bench. Aggrieved against the said decision, the appellant sought leave and so Civil Appeal No. 632 of 1975 is before us to challenge principally the view of the Full Bench of the High Court.

A The aforesaid appeal appears to have been heard for quite sometime  
 of 6-12-1990 by a three-member Bench, as would appear from the Court  
 Proceedings extracted below. The bench was goaded to invite a special  
 leave petition by the appellant against the order dated 5-2-1962 of the  
 Punjab High Court in Writ Application No. 1061 of 1961 accompanied by  
 B an appropriate application for condonation of delay. The Court Proceed-  
 ings dated 6-12-1990 read thus :

C "We have heard this appeal for some time. In the meantime we  
 think it will be better if the petitioner is advised to file a special  
 leave petition from the order of the High Court dated 5.2.1962 in  
 writ petition No. 1061/61 with an appropriate application for con-  
 donation of delay. If that petition were to be accepted then perhaps  
 many of the points which are raised in this civil appeal may not be  
 necessary to be gone into. In this view of the matter, we adjourn  
 this appeal for a period of 8 weeks. Counsel should file the SLP  
 D within three weeks from today and serve a copy on the counsel for  
 the State of Punjab. The counsel will so arrange the papers that  
 when the matter is listed, both the civil appeal and SLP are ready  
 for final hearing."

E The step of the three-member bench so taken reveals its mind as  
 reflected in the above proceedings. Their Lordships wanted to do substan-  
 tial justice. It was thought better to advise the petitioner to file a special  
 leave petition. As we view this order, having invited the petitioner to file  
 the special leave petition, it is no longer advisable or appropriate for us to  
 F retrace back the step put forward by the three-member Bench. It is  
 significant to recall that the writ application was dismissed on February 5,  
 1962 and the moment *Moti Ram Deka's* case appeared on the scene, the  
 appellant on February 24, 1964, within limitation, brought forward his suit  
 which got strengthened by *Gurdev Singh's* case appearing within a couple  
 of months of its filing. The appellant-special leave petitioner was thus  
 G *bonafide* pursuing an appropriate remedy for all these years. In these  
 circumstances, we think that an appropriate case for condonation of delay  
 of the intervening period has been made out. We, therefore, allow CC  
 11644/91 and condone the long durated delay in these exceptional cir-  
 cumstances. On doing so, we grant leave to appeal. The appeal thus arising  
 H and the Civil Appeal No. 632 of 1975 may now be disposed of together.

As said before it has never been disputed that Rule 5.32 of the Punjab Civil Services Rules, Volume II is identical in text, terms and purport with the second proviso to Article 9.1 of the Pepsu Service Regulations. *Gurdev Singh's* case thus would mandate us to hold that Rule 5.32 of the Punjab Civil Services Rules, Volume II should meet the same fate, holding that the Rule be struck down as invalid since it contravenes Article 311(2) of the Constitution. Holding so the order of compulsory retirement of the appellant dated January 6, 1961 is struck down and the appellant is held entitled to restoration of the decree of the Trial Court.

Putting aside for the moment the course above-adopted, let us otherwise examine the view of the Hon'ble Judges of the Full Bench of Punjab and Haryana High Court on the question formulated. It is well known that the general principle underlying the doctrine of *res-judicata* is ultimately based on considerations of public policy. One important consideration of public policy is that the decisions pronounced by courts of competent jurisdiction should be final, unless they are modified or reversed by appellate authorities, and the other principle is that no one should be made to face the same kind of litigation twice over, because such a process would be contrary to considerations of fairplay and justice. These principles stand enunciated in *Daryao and Others v. The State of U.P. & Others*, [1962] 1 SCR 574. This court in *The Amalgamated Coalfields Ltd. & Anr. v. The Janapada Sabha, Chhindwara*, [1963] Supp. 1 SCR 172 opined that constructive *res-judicata* was an artificial form of *res-judicata* enacted by Section 11 of the Code of Civil Procedure and it should not be generally applied to writ petitions filed under Article 32 and Article 226 of the Constitution. The court then had the occasion to point out that when a matter related to taxation and assessment levied for a different year, the doctrine of *res-judicata* was itself inapplicable. This Court still spelled out the binding effect of a decision made under Article 141 of the Constitution as follows:

"If for instance, the validity of a taxing statute is impeached by an assessee who is called upon to pay a tax for a particular year and the matter is taken to the High Court or brought before this Court and it is held that the taxing statute is valid, it may not be easy to hold that the decision on this basic and material issue would not operate as *res-judicata* against the assessee for a subsequent year. That, however, is a matter on which it is unnecessary for us to pronounce a definite opinion in the present case. In this connec-

A tion, it would be relevant to add that even if a direct decision of this Court on a point of law does not operate as *res-judicata* in a dispute for a subsequent year, such a decision would, under Art. 141 have a binding effect not only on the parties to it, but also on all courts in India as a precedent in which the law is declared by this Court. The question about the applicability of *res-judicata* to such a decision would thus be a matter of merely academic significance."

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C Gajendragadkar, C.J. who authored the judgment in the above-quoted case of *The Amalgamated Coal Fields Ltd's* case, later in *Devilal Modi v. Sales Tax Officer, Ratlam & Others*, [1965] 1 SCR 636 yet applied the principles of *res-judicata* holding that if the doctrine of constructive *res-judicata* was not applied to writ proceedings, it would be open to a party to take one proceeding after another and urge new grounds every time, which was plainly inconsistent with the considerations of public policy. This decision was followed in *State of U.P. v. Nawab Hussain*, [1977] 3 SCR 428.

D On another facet of *res-judicata*, this Court in *Mathura Prasad Bujoo Jaiswal & Ors. v. Dossibai N.B. Jeejeebhoy*, [1970] 3 SCR 830 had the occasion to observe as under :

E "A pure question of law unrelated to facts which give rise to a right, cannot be deemed to be a matter in issue..... A decision on an issue of law will be *res-judicata* in a subsequent proceeding between the same parties, if the cause of action of the subsequent proceeding be the same as in the previous proceedings, but not when the cause of action is different, nor when the law has since the earlier decision been altered by a competent authority, nor when the decision relates to the jurisdiction of the Court to try the earlier proceeding, nor when the earlier decision declares valid a transaction which is prohibited by law." (emphasis supplied)

G When this Court strikes down a statutory provision holding it to be unconstitutional, it derives its authority to do so under the Constitution. Under Article 141, the law declared by it is of a binding character and as commandful as the law made by a legislative body or an authorised delegee of such body. The Court is thus a "competent authority" within the scope  
H of the words above emphasised. On the other hand the majority view

expressed in the Full Bench decision that "the Courts of record including the Supreme Court only interpret the law as it stands but do not purport to amend the same. Their Lordship's decisions declare the existing law but do not enact any fresh law", is not in keeping with the plenary function of the Supreme Court under Article 141 of the Constitution, for the Court is not merely the interpreter of the law as existing but much beyond that. The Court as a wing of the State is by itself a source of law. The law is what the Court says it is. Patently the High Court fell into an error in its appreciation of the role of this Court.

Bearing the above principles in mind what at best was said by the State of Punjab was that failure to raise the constitutionality of Rule 5.32 in the writ petition preferred by the appellant would imply, on the principle of "might and ought", that the opportunity of controverting the matter had been lost and that it should on the principles of constructive *res-judicata* be taken that the matter had been actually raised and adversely decided. But in *Forward Construction Co. and Others v. Prabhat Mandal and Others*, [1986] 1 SCC 100, this Court has taken the view that where a matter has been constructive in issue it cannot be said to have been actually heard and decided. It could only be deemed to have been heard and decided.

It would then have to be seen the twin play of the notion of deemed constitutionality and bar of constructive *res-judicata*. Raising the constitutionality of a provision of law, as it appears to us, stands on a different footing than raising a matter on a bare question of law, or mixed question of law and fact or on fact. There is a presumption always in favour of constitutionality of the law. The onus is heavy on the person challenging it. It is by the discharge of onus that the presumption of constitutionality can be crossed over. When a person enters a Court for relief and does not challenge the constitutionality of the law governing the matters directly and substantially in issue, it only means and implies that he goes by the presumption of constitutionality. He cannot on this stance be deemed to have raised the question of constitutionality and the question of constitutionality to have been decided against him and such matter to have been directly and substantially in issue. The constitutionality of the Rule relating to compulsory retirement cannot be deemed to have been questioned and decided against the appellant on the principles of "might and ought" or it being "directly and substantially in issue". It cannot be taken as a rule that one of the pleas, either by the plaintiff or the defendant, in every

- A suit or proceeding, must of necessity relate to the constitutionality of the law on which the cause is founded or defended in order to obviate the plea of constructive *res-judicata* being raised in an eventuality. It cannot also be taken as a rule that constitutionality of the law involved is a matter directly and substantially in issue, and if not raised renders a mute decision in favour of its constitutionality barring the plea being raised in a subsequent suit. If there be read such a rule in all civil litigation, it would, to our mind, be against public policy vexing and burdening the courts to go into the constitutionality of provisions of law in every case. When under the impugned rule, the Government assumed to itself the power to compulsorily retire a permanent government servant after ten years of qualifying service, the court's act of striking that Rule as unconstitutional is the law which appeared on the scene, not only to break the presumption of constitutionality but to declare it void. In a sense the offending provision was never there and in the other it was henceforth not there. In either event, it would be within the ambit of the emphasised word in *Mathura Prasad's* case.

It thus seems to us that the view of the Full Bench of the High Court was erroneous on first principles. In the question referred to the Full Bench, no assumption could be made that a statutory Rule was valid when the court declined to issue a writ of mandamus, or its being treated as *res-judicata* for the purpose of the subsequent suit. *Mathura Prasad's* case did not merely stop at dealing with decisions relating to the jurisdiction of the Court trying the earlier proceeding, but had further gone to say that the principles of constructive *res-judicata* would not apply when the law has since the earlier decision been altered by a competent authority. And in the context this Court is a competent authority to alter the law when it declares it to be unconstitutional. Alteration does not limit alone to change therein but is inclusive of the power of striking down. Thus even if we were to decline the belated special leave petition of the appellant against the judgment and order of the High Court dated 5-2-1962 passed in Writ Application No. 1061 of 1962, the appellant would be entitled to succeed in having the impugned order of the High Court upset in Civil Appeal No. 632 of 1975, for the suit of the appellant could not, in any event, be held to be barred by principles of *res-judicata*.

Accordingly we would compositely allow both the appeals, set aside the respective judgments and orders of the High Court holding that the

order of compulsory retirement of the appellant under Rule 5.32 was void and inoperative and the appellant entitled to the meaningful relief of arrears etc. as claimed by him in the plaint, and in accordance with the judgment of the Trial Court. The appellant shall get his costs throughout only in Civil Appeal No. 632 of 1975. A

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Appeals allowed. B