

AGRAWAL TRADING CORPORATION & ORS.

v.

COLLECTOR OF CUSTOMS AND ORS.

January 17, 1972

[K. S. HEGDE, P. JAGANMOHAN REDDY AND D. G. PALEKAR, JJ.]

Foreign Exchange Regulations Act, 1947—Section 8 and 23A—Its scope—Sea Customs Act S. 19, 167(3), (8) (37)—Does the word ‘goods’ in the said Sections include Currency Notes.

The appellant, a partnership firm having 2 partners, carried on business of importers and exporters, etc. The Cashier of the firm handed over a wooden case to the Swiss Airways at Dum Dum for being sent to Hong Kong by air. According to the consignment note, the consignment was being sent by one R. of Karnani mansions, Calcutta, who was a fictitious person. The shipping bill showed that the consignment purported to contain food and dried vegetables and was sent to I, of Hong Kong, also a fictitious person. After the consignment was accepted and when customs examined it for clearance, it was found that it contained Rs. 51,000 in Indian currency. On investigation, a search warrant was issued by the Presidency Magistrate and the office of the firm and the residence of partners were searched. In the course of search, accounts books and other documents were seized. Investigation revealed that the Cashier, had signed the consignment note as Rs, which, as the subsequent writings showed, were in his hand. Even the consignment note appears to have been typed on the type-writer of the appellant firm. Thereafter, Customs authorities served a notice on the appellant pointing out that exportation of Indian currency out of India was in contravention of S. 8 (2) of the Foreign Exchange Regulations Act, 1947 read with Reserve Bank Notification dated 27-2-1951 as specified therein and it was asked to show cause and to produce within 4 days the permit, if any, of the Reserve Bank of India, failing which, it would be liable for prosecution under Section 23(1) read with S. 8(2) of the Foreign Exchange Regulations Act. The appellant denied that the firm had anything to do with the case.

Apart from criminal prosecutions against the partners, a fine of Rs. 1,000 under section 167(3) of the Sea Customs Act with a further personal liability of Rs. 1,000 u/s. 167(37) of the Act was imposed against the firm. It was further fined Rs. 51,000 u/s. 167(8) of the Act read with s. 23(1) of the Foreign Exchange Regulations Act. Apart from these, the currency notes of Rs. 51,000 which were seized, were also confiscated.

This order was challenged before the single judge of the Calcutta High Court who issued a rule but later discharged it. An appeal against that order was also dismissed. In appeal to this Court, three points, raised before the Appellate Court were also reiterated: (1) Currency Notes are not ‘goods’ and therefore, the provisions of s. 167(3), (8) and (37) of the Sea Customs Act are not attracted. (2) A firm is not a legal entity and therefore, it cannot be a ‘person’ within the meaning of any of the above provisions of law. (3) Even if a ‘firm’ be a ‘person’, no penalty can be imposed on the firm or any of its members unless the members have consciously taken any step to violate the provisions of law;

even so, only the partner-member against whom there is evidence of guilt can be held liable. A

Dismissing the appeal,

HELD : (i) S. 23A of the Foreign Exchange Regulations Act, incorporates, by reference, the provisions of the Sea Customs Act by deeming the restrictions under section 8 of the Foreign Exchange Regulations Act, to be prohibiting and restricting under s. 19 of the Sea Customs Act. The legislature can always incorporate by reference, the provisions of some other Act, if they are relevant for the purposes of the scheme and object of that Act. Restrictions specified in s. 8 of the Foreign Exchange Regulations Act are deemed to be prohibitions and restrictions mentioned under s. 19 of the Sea Customs Act. The prohibitions mentioned under s. 8 are not necessarily confined to goods alone but must be deemed, for the purposes of Foreign Exchange Regulations Act, to include therein restrictions in respect of the articles specified in s. 8 thereof, including currency notes as well. [94 B] B
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(ii) Although there is no definition of the word 'person' in either of the Acts, the definition in s. 2(42) of the General Clauses Act, 1897 or Section 2(3) of the Act of 1863 would be applicable to the present Acts, in both of which, person has been defined as including any Company or association, or body of individuals whether incorporated or not. Further, the explanation to s. 23C clearly envisages that a company for the purposes of that Section is defined to mean any body corporate and includes a firm or other association of individuals and a Director in relation to a firm also means a partner of the firm. Therefore, for the purposes of Foreign Exchange Regulations Act and Sea Customs Act, a registered partnership firm is a 'legal entity'. [94 G] D

(iii) From the evidence, it was clear that the appellant attempted to hoodwink the customs officials (currency notes secreted in a cavity), that the consigner and consignee were not shown as real persons, the charges and expenses incurred in connection with the despatch were found in the entry in the books of account of the firm that the amount sought to be sent was half a lakh of rupees which could hardly be within the means of the Cashier and the High Court was right in holding that it was the firm which was interested in sending the currency notes out of India in a clandestine manner. [98 A] E
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Radha Krishna Bhatia v. Union of India & Ors., [1965] 2 S.C.R. 213. *Thomas Dana v. The State of Punjab*, [1959] Supp. 1 S.C.R. 274 and *Additional Collector of Customs v. Sita Ram Agarwal*, C.A. No. 492 of 1962 decided on 14-9-1962 referred to and distinguished.

CIVIL APPELLATE JURISDICTION : Civil Appeal No. 357 of 1967. G

Appeal from the judgment and order dated December 9, 1963 of the Calcutta High Court in Appeal from Original Order No. 110 of 1960.

B. Sen, Sadhu Singh, Jagmohan Khanna, R. N. Kapoor and S. K. Dholakia, for the appellants. H

G. L. Sanghi, B. Datta and S. P. Nayar, for the respondents.

A The Judgment of the Court was delivered by

P. Jaganmohan Reddy, J. This is an appeal by certificate under Article 133(1)(b) of the Constitution against the judgment of the Calcutta High Court which dismissed an appeal from an order of the single Judge of that Court discharging a rule granted by it to the appellants calling on the respondents—the Collector of Customs and others—to show cause why certain orders under various sections of the Sea Customs Act and the Foreign Exchange Regulation Act should not be quashed and why a written complaint made by the respondents under the Foreign Exchange Regulation Act and the case pending in the Court of the Presidency Magistrate, Calcutta, should not be stayed.

C The appellant is a registered partnership firm carrying on business of importers, exporters, commission agents, brokers and general merchants. It consists of two partners, Girdhari Lal Gupta and Pooran Mal Jain. On the 25th October 1958, the Cashier of the appellant—Bhagwandeo Tiwari handed over a D consignment of wooden case to the Swiss Airways at Dum Dum Airport for being sent by air freight to Hongkong. According to the consignment note, the consignment was being sent by one Ramghawan Singh of Karnani Mansions, Park Street, Calcutta, who in fact was a fictitious person. The Shipping Bill showed that the consignment purported to contain Rassogolla, Achar, E Papar and dried vegetables and it was being sent to one Ishwar Lal; 41, Wyndham St., Hongkong who is also alleged to be a fictitious person. After the consignment was accepted and when the Customs examined it for clearance on 25th October 1958 before its onward despatch to Hongkong, there was found concealed in a specially made secret cavity on the battens nailed to the inner sides of the case, Indian currency notes of Rs. 51,000/-. F An investigation was set on foot and on 22nd January 1959 a search warrant was issued by the Presidency Magistrate, pursuant to which the Customs Officers caused a search to be made of the office of the firm and the residences of the appellant's partners. In the course of search account books and other documents were seized. This investigation revealed that the Cashier, Bhagwandeo G Tiwari had signed the consignment note as Ramchandra which, as the subsequent writings showed, were in his hand. Even the consignment note appears to have been typed on the typewriter of the appellant firm. It was further alleged that from a comparison of the consignment note with a letter admittedly sent out by the appellant firm and signed by one of its partners, Girdhari Lal H Gupta, it became evident that the slip seized from the office of the appellant firm had contained entries, to show that Bhagwandeo Tiwari was the person who actually transported and booked the offending consignment in question and that he made an entry

of Rs. 123.73 being the Air freight paid for its transport to Hongkong which was the exact amount shown on the consignment the account slip was in his handwriting, and that the expenses note. Bhagwandeo Tiwari, it was said, had in fact admitted that and charges shown therein were also found in the books of account of the appellant firm. In view of this evidence, the customs authorities served a notice on the appellant firm on April 2, 1959 by which after setting out in detail the aforesaid facts and after pointing out that the exportation of Indian currency out of India was in contravention of section 8(2) of the Foreign Exchange Regulations Act 1947 read with the Reserve Bank of India Notification dated 27-2-1951 as specified therein, it was asked to show cause and to produce within four days of the receipt of the notice, the permit, if any, of the Reserve Bank of India, for export of the Indian currency and if it did not do so, it would be liable for prosecution under section 23(1) read with section 8(2) of the Foreign Exchange Regulations Act. On 13-4-1959, the appellant firm replied to the notice denying that the firm had anything to do with the despatch of the box containing currency notes; that it was not aware of any person by the name of Ramghawan Singh or Ishwar Lal, or that Bhagwandeo Tiwari had ever despatched the consignment in question or visited any Air office in connection therewith. It may be mentioned *en passant* that in the High Court, in the reply affidavit affirmed on 11-1-1960 to the affidavit in opposition, Girdhari Lal Gupta, one of the partners of the firm went even to extent of denying that Bhagwandeo Tiwari was the Cashier of the firm, notwithstanding the fact that in the earlier reply to the show cause notice as also in the Writ Petition, it was tacitly assumed that he was the Cashier.

Apart from the criminal prosecutions that were launched against the partners, in the penalty proceedings which were initiated by the aforesaid show cause notice, the firm was held to be knowingly concerned in the offence and accordingly, a fine of Rs. 1,000/- was imposed on it under section 167(3) of the Sea Customs Act with a further personal liability of Rs. 1,000/- under section 167(37) of the said Act. It was further fined Rs. 51,000/- under section 167(8) of the Act read with section 23(1) of the Foreign Exchange Regulations Act. Apart from these fines, the currency notes of Rs. 51,000/- which were seized were confiscated.

This order was challenged before the single Judge of the Calcutta High Court who, as already stated, had issued a rule but later discharged it. Against that order an appeal was filed

A but that also was dismissed. Of the four points that were urged in that appeal, the first three have been reiterated before us on behalf of the appellant, viz. :—

B (1) Currency notes are not 'goods' and therefore the provisions of section 167(3), (8) and (37) of the Sea Customs Act are not attracted;

(2) A 'firm' is not a legal entity and therefore it cannot be a 'person' within the meaning of any of the above provisions of law;

C (3) Even if a firm be a person within the meaning of the said provisions no penalty can be imposed on the firm or any of its members unless it appears from the evidence that the members of the firm had consciously taken any steps to violate the provisions of law; even so only the particular member against whom there is evidence of guilt can be held liable.

D Before dealing with the above contentions it will be necessary to consider the relevant provisions of the Foreign Exchange Regulations Act as also those under the Sea Customs Act, Sections 8(1), 23(a), (b), (1A), 23A, 23B and 23C of the Foreign Exchange Regulations Act and section 19, 167(3), (8) and (37) of the Sea Customs Act are relevant for the purpose of this appeal. These are given below :—

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F "8(1). The Central Government may, by notification in the Official Gazette, order that, subject to such exemptions, if any, as may be contained in the notification, no person shall, except with the general or special permission of the Reserve Bank and on payment of the fee, if any, prescribed bring or send into India any gold or silver or any currency notes or bank notes or coin whether Indian or foreign.

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H Explanation—The bringing or sending into any port or place in India of any such article as aforesaid intended to be taken out of India without being removed from the ship or conveyance in which it is being carried shall nonetheless be deemed to be a bringing.

or as the case may be sending, into India of that article for the purposes of this section.

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(2)

23(1). If any person contravenes the provisions of section 4, section 5, section 9 or sub-section (2) of section 12 or of any rule, direction or order made thereunder, he shall —

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(a) be liable to such penalty not exceeding three times the value of the foreign exchange in respect of which the contravention has taken place, or five thousand rupees, whichever is more, as may be adjudged by the Director of Enforcement in the manner hereinafter provided, or

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(b) upon conviction by a Court, be punishable with imprisonment for a term which may extend to two years, or with fine, or with both.

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23(1A) Whoever contravenes —

(a) any of the provisions of this Act or of any rule, direction or order made thereunder, other than those referred to in sub-section (1) of this section and section 19 shall, upon conviction by a court, be punishable with imprisonment for a term which may extend to two years, or with fine or with both;

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(b) any direction or order made under section 19 shall, upon conviction by a court, be punishable with fine which may extend to two thousand rupees.

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23A. Without prejudice to the provisions of section 23 or to any other provision contained in this Act, the restrictions imposed by sub-sections (1) and (2) of section 8, sub-section (1) of section 12 and clause (a) of sub-section (1) of section 13 shall be deemed to have been imposed under section 19 of the Sea Customs Act, 1878 (8 of 1878), and all the provisions of that Act shall have effect accordingly except that section 183 thereof

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A shall have effect as if for the word 'shall',
therein the word 'may' were substituted.

B 23B. Whoever attempts to contravene any of the
provisions of this Act or of any rule, direction
or order made thereunder shall be deemed to
have contravened that provision, rule, direc-
tion or order, as the case may be.

C 23C(1) If the person committing a contravention is
a company, every person who, at the time the
contravention was committed, was in-
charge of, and was responsible, to the
company for the conduct of the business of
the company as well as the company, shall be
deemed to be guilty of the contravention and
shall be liable to be proceeded against and
punished accordingly :

D Provided that nothing contained in this
sub-section shall render any such person liable
to punishment, if he proves that the contraven-
tion took place without his knowledge or that
he exercised all due diligence to prevent such
contravention.

E (2) Notwithstanding anything contained in sub-
section (1), where a contravention under this
Act has been committed by a company and it
is proved that the contravention has taken
place with the consent or connivance of, or is
attributable to any neglect on the part of, any
F director, manager, secretary or other officer
of the company, such director, manager, secre-
tary or other officer shall also be deemed to be
guilty of that offence and shall be liable to be
proceeded against and punished accordingly".

Sea Customs Act :

G "19. The Central Government may from time to
time, by notification in the official Gazette,
prohibit or restrict the bringing or taking by
sea or by land goods of any specified descrip-
tion into or out of India across any customs
frontier as defined by the Central Government.

H 167. The offences mentioned in the first column of
the following schedule shall be punishable to
the extent mentioned in the third column of the

same with reference to such offences respectively :—

Offences	Section of this Act to which offence has reference.	Penalties.	A
1	2	3	B
<p>3. If any person ship or land goods, or aid in the shipment or landing of goods, or knowingly keep or conceal, or knowingly permit or procure to be kept or concealed, any goods shipped or landed, or intended to be shipped or landed, contrary to provisions of this Act; or</p>	General	such person shall be liable to a penalty not exceeding one thousand rupees.	C
<p>if any person be found to have been on board of any vessel liable to confiscation on account of the commission of an offence under (No. 4) of this section, while such vessel is within any bay, river, creek or arm of the sea which is not a port for the shipment and landing of goods.</p>	11		D
<p>8. If any goods, the importation or exportation of which is for the time being prohibited or restricted by or under Chapter IV of this Act, be imported into or exported from India contrary to such prohibition or restriction or</p>	18 & 19	such goods shall be liable to confiscation; and	E
<p>if any attempt be made so to import or export any such goods; or</p>		any person concerned in any such offence shall be liable to a penalty not exceeding three times the value of the goods, or not exceeding one thousand rupees.	F
<p>if any such goods be found in any package produced to any officer of Customs as containing no such goods; or</p>			
<p>if any such goods, or any dutiable goods, be found either before or after landing or shipment to have been concealed in any manner on board of any vessel within the limits of any port in India; or</p>			G
<p>if any goods, the exportation of which is prohibited or restricted as aforesaid, be brought to any wharf in order to be put on board of any vessel for exportation contrary to such prohibition or restriction.</p>			H

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	1	2	3
	37. If it be found, when any goods are entered at, or brought to be passed through, a custom house, either for importation or exportation, that—	86 & 137	such packages, together with the whole of the goods contained therein, shall be liable to confiscation, and every person concerned in any such offence shall be liable to a penalty not exceeding one thousand rupees.
B	(a) the packages in which they are contained differ widely from the description given in the bill-of-entry or application for passing them; or		
C	(b) the contents thereof have been wrongly described in such bill or application as regards the denominations, characters, or conditions according to which such goods are chargeable with duty or are being imported or exported; or		
D	(c) the contents of such packages have been mis-stated in regard to sort, quality, quantity or value; or		
	(d) goods not stated in the bill-of-entry or application have been concealed in, or mixed with, the articles specified therein, or have apparently been packed so as to deceive the officers of Customs.		
E	and such circumstance is not accounted for to the satisfaction of the Customs-Collector."		

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A perusal of these provisions would show that no gold or silver or any currency notes or Bank notes or coin, whether Indian or foreign, can be sent to or brought into India, nor can any gold, precious stones or Indian currency or foreign-exchange other than foreign exchange obtained from an authorised dealer can be sent out of India without the general or special permission of the Reserve Bank of India. These restrictions by virtue of section 23A of the Foreign Exchange Regulation Act are deemed to have been imposed under section 19 of the Sea Customs Act and all the provisions of the latter Act shall have effect accordingly, except section 183 thereof shall have the effect as if for the word 'shall' therein the word 'may' were substituted. What section 23A does is to incorporate by reference the provisions of the Sea Customs Act by deeming the restrictions under section 8 of the Foreign Exchange Regulation Act to be prohibitions and restrictions under section 19 of the Sea Customs Act. The contention is that since section 19 restricts the bringing or taking by sea or by land goods of any specified description into or out of India, these restrictions are not applicable to the bringing in or taking out the currency notes which are not goods

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within the meaning of that section, and, therefore, the appellant is not guilty of any contravention of section 19 of the Sea Customs Act and cannot be subjected to the penal provisions of the said Act. This argument, in our view, is misconceived, because firstly, it is a well accepted Legislative practice to incorporate by reference, if the Legislature so chooses, the provisions of some other Act in so far as they are relevant for the purposes of and in furtherance of the scheme and objects of that Act and secondly, that merely because the restrictions specified in section 8 of the Foreign Exchange Regulation Act are deemed to be prohibitions and restrictions under section 19 of the Sea Customs Act, those prohibitions and restrictions are not necessarily confined to goods alone but must be deemed for the purposes of the Foreign Exchange Regulation Act to include therein restrictions in respect of the articles specified in section 8 thereof, including currency notes as well. The High Court thought that there is no definition of goods in the General Clauses Act and that contained in the Sale of Goods Act which excludes money is inapplicable inasmuch as that Act was a much later statute than the Sea Customs Act. It is, however, unnecessary to consider this aspect because even if the currency notes are not goods, the restrictions prescribed in section 8 of the Foreign Exchange Act cannot be nullified by section 23A thereof which incorporates section 19 of the Sea Customs Act. We cannot attribute to the Legislature the intention to obliterate one provision by another provision of the same Act. On the other hand, we construe it as furthering the object of the Act which is to restrict the import into or export out of India of currency notes and to punish contraventions of such restrictions.

The second contention that because the firm is not a legal entity, it cannot be a person within the meaning of Section 8 of the Foreign Exchange Regulation Act or of section 167 (3), (8) and (37) of the Sea Customs Act, is equally untenable. There is of course, no definition of 'person' in either of these Acts but the definition in section 2 (42) of the General Clauses Act 1897, or section 2(3) of the Act of 1868 would be applicable to the said Acts in both of which 'person' has been defined as including any company or association or body of individuals whether incorporated or not. It is of course contended that this definition does not apply to a firm which is not a natural person and has no legal existence, as such clauses (3), (8) and (37) of section 167 of the Sea Customs Act are inapplicable to the appellant firm. In our view, the explanation to section 23C clearly negatives this contention, in that a company for the purposes of that section is defined to mean any body corporate and includes a firm or other association of individuals and a Director in relation to a firm

A means a partner in the firm. The High Court was clearly right
in holding that once it is found that there has been a contravention
of any of the provisions of the Foreign Exchange Regulation Act
read with Sea Customs Act by a firm, the partners of it who are
in-charge of its business or are responsible for the conduct of the
B the same, cannot escape liability, unless it is proved by them that
the contravention took place without their knowledge or they
exercised all due diligence to prevent such contravention.

There is, also no warrant for the third submission that unless
it appears from the evidence that members of the firm had consci-
ously taken any steps to violate the provisions of law and even
C then only the particular members against whom there is evidence
of guilt, can alone be held liable. This contention was said to be
based on a decision of this Court in *Radha Krishan Bhatia v.*
Union of India and others,⁽¹⁾ that as the 'person concerned'
specified in section 167(8) of the Sea Customs Act is the person
actually involved or engaged or mixed up in contravening the
D restrictions imposed under the Foreign Exchange Act or the Sea
Customs Act, he must be the person who must be shown to be
actually concerned. That was also a case under section 167(8)
of the Sea Customs Act where, in fact, a number of gold bars
held to be smuggled were recovered from the person of the
appellant. The single Bench of the Punjab High Court had
E allowed the Writ Petition of the appellant on the ground that the
Collector had not recorded a finding that the appellant was
connected with the act of smuggling gold into the country. This
finding was set aside on a Letters Patent Appeal and the writ
petition was dismissed. This Court held that the concern of the
appellant in the commission of the offence must be at a stage
prior to the completion of the offence of illegal importation of
F gold into the country. The mere finding of fact recorded by
the Collector of Customs about the smuggled gold being recovered
from the person of the appellant was not sufficient to conclude
that the appellant was concerned in the illegal importation of gold
into the country and, therefore, liable for penalty under sec-
tion 167(8) of the Act. What the order of the Collector of
G Customs must show is that he had considered the question of the
person being concerned in the commission of the offence of illegal
importation of the goods. It should further indicate that the
matters he had considered had a bearing on the question and the
reasons for his arriving at that conclusion. This has really no
bearing on the question before us because under section 23B, even
H an attempt to contravene any of the provisions of the Act or of
any rule, direction or order made thereunder shall be deemed to
have contravened that provision, rule, direction or order as the

(1) [1965] 2 S.C.R. 213.

case may be. In respect of this very incident where the petitioners were prosecuted it was held by this Court in *Girdhari Lal Gupta and another v. D. N. Mehta, Assistant Collector of Customs and another*,⁽¹⁾ that Girdhari Lal Gupta, one of the two partners and Bhagwandeo Tiwari, Cashier, have been rightly convicted under the provisions of the Foreign Exchange Regulation Act for contravention of the restrictions imposed under section 8(2) read with section 23(1A) of the Foreign Exchange Regulation Act. In that case it was contended that there is no evidence to show that the contravention took place with the knowledge of Girdhari Lal Gupta or that he did not exercise due diligence to prevent such contravention. That contention was negatived because he had not only stated under section 342, that he alone looks-after the affairs of the firm but it had been found that there were entries in his account books. It is true, that the relevant provisions of the Sea Customs Act are penal in character and the burden of proof is on the Customs authorities to bring home the guilt to the person alleged to have committed a particular offence under the said Act by adducing satisfactory evidence. But that is not to say that the absence of direct evidence to connect a person with the offence will not attract the penal provisions to establish the guilt in a criminal proceeding of the type which the customs authorities have to take. The evidence of the kind which has been adduced in this case would be sufficient to lead to the conclusion that the partner of the firm was interested in or involved in attempting to export Indian currency notes out of India. As observed by this Court in *Thomas Dana v. The State of Punjab*⁽²⁾, while dealing with section 167 of the Sea Customs Act, that "All criminal offences are offences but all offences in the sense of infringement of law are not criminal offences. Likewise, the other expressions have been used in their generic sense and not as they are understood in the Indian Penal Code or other laws relating to criminal offences. . . . Out of more than 82 entries in the schedule to section 167, it is only about a dozen entries which contemplate prosecution in the criminal sense, the remaining entries contemplate penalties other than punishments for a criminal offence".

In the *Additional Collector of Customs v. Sita Ram Agarwal*⁽³⁾, to which the High Court has referred, while dismissing the appeal from the judgment of the Calcutta High Court, this Court had stated that "the High Court was right when it observed that if any one is interested or consciously takes any step whatever to promote the object of illegally bringing bullion into the country, then even if no physical connection is established between him and the thing brought, he will be guilty." In that case, the respondent, Sita Ram Agarwal who was seen moving

(1) [1970] 2 S.C.C. 530.

(2) [1959] Suppl. (1) S.C.R. 274.

(3) Civil Appeal No. 492/62 decided on 14-9-62.

A in the company of one Bhola Nath Gupta on the western pavement
of Jatindra Mohan Avenue, Calcutta, had proceeded in the
direction of a taxi which had come to the place where they
were, and on a signal being flashed, a Chinese national alighted
therefrom, shook hands, with the respondent after which all the
three boarded the taxi. A police constable who was on the spot
B raised an alarm and secured the respondent and his companion
with the help of the members of the public. All of them were
taken to the police station for the purpose of interrogation but
the Chinese national tried to get away and started to run. He
was chased and eventually secured. Before his apprehension,
however, he was seen to drop three packets which were found
C to contain 23 bars of illicit gold. The respondent was charged
as a person concerned in the offence of attempting to import
contraband gold under section 167(8) of the Sea Customs Act.
The High Court while holding that there was no evidence to
establish that he was in conscious relation with the gold, observed,
"in order that a person may be said to be so concerned, some
D facts have to be proved which will establish that he was in conscious
relation with the gold in one or other of the several successive
steps preceding its actual receipt into the country". In order
that he was concerned in the offence, the High Court further
pointed out that there need be no physical connection between
the gold and the person charged and "if the offence did not
relate to his being concerned in the importation of the gold,
E but related to his having something to do with smuggled gold,
the position might have been different". The facts of the instant
case clearly disclosed, as was observed by the High Court, "a
well laid plan". We have earlier stated that the currency notes
were secreted in a cavity and were sought to be despatched out
of the country in a package which ostensibly looked innocuous,
F containing eatables. The manner in which the attempt was
made was to hood-wink the Customs officials and escape their
detection. Further, the consignor and the consignee were not
shown as real persons but were fictitious so that even if the
attempt to smuggle out of the country the currency notes was
detected, the real persons could not be traced. The charges and
expenses incurred in connection with the despatch found in the
G entries in the books of account of the firm were the same as
those relating to the offending package which was being despatched
to Hongkong. The freight mentioned in the account slip is
the exact amount which appears on the consignment note in
respect of that offending package. The amount sought to be
sent is half a lakh of rupees which can hardly be within the
H means of the Cashier, leading to the inescapable inference that
the firm through its partners was concerned in the attempt to
transgress the restrictions under section 8 of the Foreign Exchange
Regulation Act and liable to penal action by virtue of section 23A

under the provisions of the Sea Customs Act. On these facts as established, the High Court came to the conclusion and in our view rightly, that it was not unreasonable to infer that it was the firm which was interested in sending the currency notes out of India in a clandestine manner. A

In this view, the appeal has no merits and it is dismissed with costs. B

S.N.

Appeal dismissed.